Marguerite Linke

From: Kerce, Whitley L. <Whitley.Kerce@dos.myflorida.com>

Sent: Wednesday, August 29, 2018 2:06 PM

To: Marguerite Linke
Cc: County Ordinances

Subject: Hernando20180829_Ordinance2018_14_Ack.pdf **Attachments:** Hernando20180829_Ordinance2018_14_Ack.pdf

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RICK SCOTTGovernor

KEN DETZNERSecretary of State

August 29, 2018

Honorable Don Barbee Jr. Hernando County Clerk's Office 20 North Main Street, Rm. 3621 Brooksville, Florida 34601

Attention: Marguerite Linke

Dear Mr. Barbee:

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of Hernando County Ordinance No. 2018-14, which was filed in this office on August 29, 2018.

Sincerely,

Ernest L. Reddick Program Administrator

ELR/lb

ORDINANCE NO. 2018-14

1 2 3

AN ORDINANCE AMENDING THE HERNANDO COUNTY CODE OF ORDINANCES, APPENDIX A (ZONING CODE), ARTICLE X (AIRPORT ZONING ORDINANCE) BY DELETING THE VARIOUS CODE SECTIONS IN THEIR ENTIRETY; BY CREATING A NEW ARTICLE X TITLED HERNANDO COUNTY AIRPORT ZONING ORDINANCE; PROVIDING FOR APPLICABILITY; PROVIDING FOR SEVERABILITY; PROVIDING FOR CONFLICTING PROVISIONS; PROVIDING FOR FILING WITH THE DEPARTMENT OF STATE; PROVIDING FOR INCLUSION IN THE CODE; AND PROVIDING FOR AN EFFECTIVE DATE

 WHEREAS, the Federal Aviation Administration (Part 77, Title 14, Code of Federal Regulations) and the State of Florida (Chapter 333, Florida Statutes) regulate development within the vicinity of airports to prevent obstructions that could pose a hazard to aircraft and airport operations; and

WHEREAS, pursuant to the statutory requirements of Chapter 333, Florida Statutes, all local governments in the State of Florida are required to adopt airport protection standards for lands within the vicinity of a public-use airport by implementing local land use regulations within their jurisdictions; and

WHEREAS, the purpose of these regulations is to establish reasonable protections for airport operations and aircraft, to minimize the exposure of adjacent properties to airport hazards and noise and to prohibit incompatible land uses and structures; and

WHEREAS, this proposed amendment to the Hernando County Land Development Regulations, Appendix "A", (Zoning Code), has received public hearings before the Planning Commission, Local Planning Agency, and the Board of County Commissioners as required by state and local law; and

WHEREAS, the Board of County Commissioners, for itself and acting as the Local Planning Agency, finds that the proposed amendment is consistent with the goals, objectives, and policies of the Comprehensive Plan.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HERNANDO COUNTY, FLORIDA:

SECTION I. Hernando County Code of Ordinances, ARTICLE X (HERNANDO COUNTY AIRPORT ZONING ORDINANCE), OF APPENDIX A (ZONING) THE HERNANDO COUNTY CODE OF ORDINANCES is hereby repealed and replaced in its entirety as delineated below:

Section 1. – Short Title

This section shall be known as the Hernando County Airport Zoning Ordinance.

Section 2. – Purpose and Intent

- A. It is hereby found that an airport hazard endangers the lives and property of users of the airport and of occupants of land in its vicinity and also, if obstructive in nature, reduces the size of the area available for the taking off, maneuvering, or landing of aircraft, and thereby destroys or impairs the utility of the airport and the public investment therein. It is further found that certain activities and uses of land in the immediate vicinity of airports as enumerated in this ordinance and Subsection 333.03(2), Florida Statutes are not compatible with normal airport operations, and may, if not regulated, also endanger the lives of the public, adversely affect their health, or otherwise limit the accomplishment of such operations. Accordingly, it is hereby declared:
 - 1. That the creation or establishment of an airport hazard and the incompatible use of land in airport vicinities are public nuisances and injure the community served by the airport in question;
 - 2. That it is therefore necessary in the interest of the public health, public safety, and general welfare that the creation or establishment of airport hazards and incompatible land uses be prevented; and
 - 3. That this shall be accomplished, to the extent legally possible, by the exercise of land use regulations.
- B. It is further declared that the limitation of land uses incompatible with normal airport operations, the prevention of the creation or establishment of airport hazards, and the elimination, removal, alteration, mitigation, or marking and lighting of existing airport hazards are public purposes.

Section 3. – Definitions

The following definitions shall apply only to the Airport Zoning Ordinance.

- 1. Aeronautical study: A Federal Aviation Administration study, conducted in accordance with the standards of 14 C.F.R. part 77, subpart C, and Federal Aviation Administration policy and guidance, on the effect of proposed construction or alteration upon the operation of air navigation facilities and the safe and efficient use of navigable airspace.
- 2. Airport: The Brooksville-Tampa Bay Regional Airport.
- 3. <u>Airport elevation:</u> The highest point of an airport's usable landing area measured in feet above mean sea level (AMSL). The current elevation is seventy-six (76) feet AMSL.
- 4. Airport hazard: An obstruction to air navigation which affects the safe and efficient use of navigable airspace or the operation of planned or existing air navigation and communication facilities.
- 5. <u>Airport layout plan:</u> A set of scaled drawings that provides a graphic representation of the existing and future development plan for the airport

1 2		and demonstrates the preservation and continuity of safety, utility, and efficiency of the airport.	
3 4	<u>6.</u>	<u>Airport Protection Zoning Regulations:</u> Airport zoning regulations governing airport hazards.	
5 6	<u>7.</u>	Airspace height: The highest point of an Airport's usable landing area measured in feet above mean sea level.	
7 8 9 10 11	<u>8.</u>	Avigation easement: Legal document that grants to the owner/operator of a nearby airport a right to continue to operate the airport, despite potential nuisance effects upon uses that are being established in close proximity to the airport. Applicants choosing to provide an avigation easement shall execute said easement.	
12	<u>9.</u>	Department: Florida Department of Transportation (FDOT).	
13 14 15 16	<u>10.</u>	Education Facility: Any structure, land, or use that includes a public or private kindergarten through 12 th grade school, charter school, magnet school, college campus, or university campus. The term does not include space used for educational purposes within a multitenant building.	
17 18 19 20 21 22	<u>11.</u>	Instrument runway: A runway having an instrument approach procedure utilizing an instrument landing system (ILS) or a precision approach radar (PAR). It also means a runway for which a precision approach system is planned and is so indicated on an FAA-approved airport layout plan; a military services approved military layout plan; any other FAA planning document, or military services military airport planning document.	
23 24	<u>12.</u>	Landfill: The same meaning as provided in Section 403.703, Florida Statutes.	
25 26 27	<u>13.</u>	Nonconforming Use: Any preexisting obstruction, structure or use of land which lawfully exists at the time of this regulation, and which existence is inconsistent with the provisions of these regulations or amendment thereto.	
28 29 30	<u>14.</u>	Obstruction: Any existing or proposed object, terrain, or structure the construction or alteration of which exceeds the federal obstruction standards contained in 14 C.F.R. part 77, subpart C. The term includes:	
31		(a) Any object of natural growth or terrain;	
32 33 34		(b) Permanent or temporary construction or alteration, including equipment or materials used and any permanent or temporary apparatus; or	
35 36 37		(c) Alteration of any permanent or temporary existing structure by a change in the structure's height, including appurtenances, lateral dimensions, and equipment or materials used in the structure.	
38 39 40	<u>15.</u>	<u>Permit</u> : Any development permit, building permit, zoning permit, plat approval, rezoning, variance or other action having the effect of permitting development activity	

1 2 3	<u>16.</u>	<u>Person:</u> Any individual, firm, co-partnership, corporation, company, association, joint-stock association, or body politic, and includes any trustee, receiver, assignee, or other similar representative thereof.		
4 5 6 7	<u>17.</u>	Political subdivision: The local government of any county, municipality, town, village, or other subdivision or agency thereof, or any district or special district, port commission, port authority, or other such agency authorized to establish or operate airports in the state.		
8 9	<u>18.</u>	<u>Public-use airport</u> : An airport, publicly or privately owned, licensed by the state, which is open for use by the public.		
10 11	<u>19.</u>	Runway protection zone: An area at ground level beyond the runway end to enhance the safety and protection of people and property on the ground.		
12 13 14	<u>20.</u>	Structure: Any object constructed, erected, altered, or installed, including, but not limited to, buildings, towers, smokestacks, utility poles, power generation equipment, and overhead transmission lines.		
15 16 17 18	<u>21.</u>	<u>Substantial modification:</u> Any repair, reconstruction, rehabilitation, or improvement of a structure when the actual cost of the repair, reconstruction, rehabilitation, or improvement of the structure equals or exceeds 50 percent of the market value of the structure.		
19 20 <u>Sectio</u>	n 4. – Airj	port height notification and regulations.		
21 <u>A.</u> 22 23 24 25 26 27 28 29 30	Brook Feder aeron additi Const Study altera in Tit	Height notification regulations. All development proposals for land underlying the Brooksville-Tampa Bay Regional Airport's 14 CFR Part 77 Surfaces, shall use the Federal Aviation Administration (FAA) Notice Criteria Tool to determine if an aeronautical study is required. When the results of the Criteria Tool determine that additional future analysis is required, an FAA Form 7460-1, Notice of Proposed Construction or Alterations shall be filed with the FAA for a full Aeronautical Study. The FAA will issue a Letter of Determination stating if the construction or alteration is an obstruction in accordance with the obstructions standards detailed in Title 14, Code of Federal Regulations, Part 77 Subpart B and Subpart C (14 CFR Part 77), and its successors and amendments. The following is also required:		
31 32	<u>1.</u>	Any communication tower shall be presumed to be an airport obstruction and require notification to the Federal Aviation Administration.		
33	<u>2.</u>	Any proposed development must, at a minimum require:		
34 35		<u>a.</u> <u>A building or development permit for the construction or alteration of an obstruction;</u>		
36		b. The required marking and lighting for obstructions;		
37 38 39 40		c. Documentation showing compliance with the federal requirement for notification of proposed construction or alteration of structures and a valid aeronautical study submitted by each person applying for a permit;		

	9	d. Consideration of the criteria in Subsection 333.025(6), Florida Statutes when determining whether to issue or deny a permit; and		
	9	That approval of a permit shall not be based solely on the determination by the Federal Aviation Administration that the proposed structure is not an airport hazard.		
Section	on 5. – Airpo	rt Permit Procedure and Criteria		
A	obstruct airport p allow th nonconf was who establish	Airport Permit Required: Any person proposing to construct, alter, or allow an obstruction in an airport hazard area, as required by this Article, shall apply for an airport permit, as applicable. An airport permit may not be issued if it would allow the establishment or creation of an airport hazard or if it would permit a nonconforming obstruction to become a greater hazard to air navigation than it was when the applicable airport zoning ordinance was adopted which allowed the establishment or creation of the obstruction, or than it is when the application for a permit was made.		
<u>B</u>	shall be for a pe determi	Federal Aviation Administration (FAA) Coordination: All applicable FAA forms shall be completed, and a determination letter shall be filed with the application for a permit. Refer to the FAA Notice Criteria Tool on the FAA website to determine whether an aeronautical study is required for the proposed development.		
<u>C</u>	. Airport	Permit Application:		
	<u>s</u> <u>1</u> 1	In addition to the standard requirements to obtain a permit, the applicant shall submit to the County Airport Manager a completed airport permit application form (as provided by the county). Airport Permit requests may be considered concurrent with development plan or other permit approval process. The FAA Determination Letter received as part of the FAA coordination shall be submitted to the County along with the airport permit application, if applicable.		
		The County Airport Manager shall provide a copy of the application to the Florida Department of Transportation Aviation and Spaceports Office by certified mail, return receipt requested or by email to DOTAirportZoning@dot.state.fl.us. In accordance with Subsection 333.025(4), Florida Statutes, the Department has a 15-day review period following receipt of the application, which runs concurrently with the County's permitting process.		
		Cranes, construction, equipment, and other temporary structures in use or in place for a period not to exceed 18 consecutive months are exempt from the Department review unless such review is requested by the Department.		
D	. Criteria	for granting or denying an airport permit:		
	<u>1.</u>	In determining whether to issue or deny an airport permit, the following criteria shall be considered, as applicable:		
		a. The safety of persons on the ground and in the air.		

	<u>b.</u>	The safe and efficient use of navigable airspace.
	<u>c.</u>	The nature of the terrain and height of existing structures.
	<u>d.</u>	The effect of the construction or alteration on the state licensing standards for a public-use airport contained in chapter 330 and rules adopted thereunder.
	<u>e.</u>	The character of existing and planned flight operations and developments at public-use airports.
	<u>f.</u>	Federal airways, visual flight rules, flyways and corridors, and instrument approaches as designated by the Federal Aviation Administration.
	<u>g.</u>	The effect of the construction or alteration of the proposed structure on the minimum descent altitude or the decision height at the affected airport.
	<u>h.</u>	The cumulative effects on navigable airspace of all existing structures and all other known proposed structures in the area.
N water comp	within Hernando (romise the health,	County in such a manner as to create an airport hazard or safety, and welfare of any person on the ground. The following
<u>specia</u>	(RPZ) is an a enhance safe incompatible incompatible	ses in the Runway Protection Zone. The Runway Protection Zone area at ground level prior to the threshold or beyond the runway end to ety and protection of people and property on the ground. New uses or activities, or substantial modifications to existing uses within any Runway Protection Zone (RPZ) are prohibited. Such the following:
	1. Recre	eational.
	2. Resid	lential.
	<u>3.</u> <u>Hosp</u>	itals / Inpatient Treatment Facilities / Nursing Homes.
	<u>4.</u> <u>Educ</u>	eational Facilities.
	<u>5.</u> <u>Chur</u>	ches / Places of Worship.
	6 Stora	ge of Explosive Materials

Uses that assemble large groups of people and/or other uses that could 1 7. produce a major catastrophe as a result of an aircraft incident. 2 Prohibited Residential Construction and Educational Facilities. New educational 3 В. facilities and new residential construction shall be prohibited within an area 4 contiguous to the airport measuring one-half the length of the longest runway on 5 either side of and at the end of each runway centerline. 6 Landfills. No landfills (as defined in F.S. 403.703) shall be permitted to be located 7 C. as follows within the following areas: 8 9 1. Within 10,000 feet from the nearest point of any runway used or planned to be used by turbine aircraft. 10 Within 5,000 feet from the nearest point of any runway used by only non-<u>2.</u> 11 turbine aircraft. 12 13 3. Outside the perimeters defined above in subparagraphs 1) and 2), but still within the lateral limits of the civil airport imaginary surfaces defined in 14 14 C.F.R. s. 77.19. 15 Where any landfill is located and constructed in a manner that attracts or sustains 16 hazardous bird movements from feeding, water, or roosting areas into, or across, 17 the runways or approach and departure patterns of aircraft, the landfill operator 18 shall incorporate bird management techniques or other practices to minimize bird 19 hazards to airborne aircraft. 20 Visibility and Glare. Notwithstanding any other provision of this article, no use 21 D. may be made on land or water within the county in such a manner as to interfere 22 with the operation of airborne aircraft. The following special requirements shall 23 24 apply: 25 1. All lights or illumination used in conjunction with streets, parking, signs, or use of land and structures, shall be arranged and operated in such a manner 26 that it is not misleading or dangerous to aircraft operating from the airport 27 or in the vicinity thereof. 28 29 <u>2.</u> No operations from any use shall produce smoke, glare, or other visual 30 hazards within three (3) statute miles of any usable runway of the airport. No operations from any use in the county shall produce electronic 31 <u>3.</u> interference with navigation signals or radio communication between the 32 airport, air traffic controller and the aircraft. 33 34 35 **Section 8. - Nonconforming Uses and Obstructions** 36

The regulations prescribed in this article shall not be construed to require the removal, lowering or other change or alteration of any obstruction or use not conforming to the regulations when adopted or amended; or otherwise interfere with the continuance of any nonconforming use which has not been abandoned as provided below.

A. Abandonment. If a nonconforming use has been abandoned or is more than 80 percent demolished, destroyed, deteriorated, or decayed, as determined by the local

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Building Official or a certified engineer's estimate, the owner of an abandoned or deteriorated nonconforming obstruction may be required, at his or her own expense, to lower, remove, reconstruct, alter, or equip such obstruction as may be necessary to conform to the current airport zoning regulations. If the owner of the nonconforming obstruction neglects or refuses to comply with such requirement for 30 days after such notice, the County may proceed to have the obstruction so lowered, removed, reconstructed, altered, or equipped, and assess the cost and expense thereof upon the owner of the obstruction or the land whereon it is, or was, located.

B. Acquisition of Air Rights. If a nonconforming use or obstruction is determined to be an airport hazard and the owner will not remove, lower, or otherwise eliminate it, the necessary approach protection may be provided by acquisition of property rights rather than by airport zoning regulations. The Board of County Commissioners, pursuant to a recommendation from the County Airport Manager, may purchase the property in fee simple, or acquire an avigation easement. The County shall, in addition to the damages for the taking, injury, or destruction of property, also pay the cost of the removal and relocation of any structure or any public utility that is required to be moved to a new location.

Section 9. - Lighting

 In issuing a permit under this section, Hernando County or its Airport Manager shall require the owner of the obstruction to install, operate, and maintain thereon, at his or her own expense, marking and lighting in conformance with the specific standards established by the Federal Aviation Administration.

Section 10. - Administration

The County Airport Manager is charged with administering and enforcing the regulations herein prescribed.

Section 11. – Powers of the Board of County Commissioners

- A. The Board of County Commissioners shall exercise the following powers within their respective territorial limits:
 - 1. To adopt and amend Article X, Airport Zoning Ordinance. Amendments will be provided to the Florida Department of Transportation Aviation Office within 30-days of adoption.
 - 2. To hear and decide appeals from any order, requirement, decision, or determination made by the Airport Manager in the enforcement of this article.

Section 12. – Appeals

Any person affected by any decision of the County Airport Manager made in administering the airport zoning regulation may appeal to the Board of County Commissioners. Appeals shall be filed no later than 30-days after the date of notification of the decision appealed from by filing a notice of appeal with the County Airport Manager specifying the grounds for the appeal. The County Airport Manager will transmit to the Board of County Commissioners copies of the action appealed. An appeal stays all proceedings in furtherance of the action appealed from, unless the County Airport Manager certifies to the Board of County Commissioners after the notice of appeal has been filed that, by reason of facts stated in the certificate, a stay would cause imminent peril to life and property. In such case, proceedings will not be stayed other than by order by the Board of County Commissioners or by a court of competent jurisdiction. The Board of County Commissioners will conduct a public hearing of appeals within 30-days of receiving the notice of appeal.

- A. Notice of Hearing: Notice of time, date and location will be sent to the petitioner 10 calendar days prior to the hearing. The Board of County Commissioners will give public notice of the hearing in a newspaper of general circulation in the county once a week for 2 weeks consecutive weeks prior to the date of the public hearing.
- B. <u>Commission Decision:</u> The Board of County Commissioners may affirm, reverse, or modify the terms of the permit or other determination for which the appeal is taken. The Board of County Commissioners will issue a decision within 30 calendar days following the public hearing if a decision on the appeal is not reached at the public hearing.

Section 13. – Judicial Review

Any person or political subdivision affected by any decision of the Board of County Commissioners may apply for judicial relief to the circuit court within 30 days after rendition of the decision. Review shall be by petition for writ of certiorari, which shall be governed by the Florida Rules of Appellate Procedure.

The court has exclusive jurisdiction to affirm, reverse, or modify the decision on the permit or other determination from which the appeal is taken and, if appropriate, to order further proceedings by the political subdivision or its administrative agency. The findings of fact by the Board of County Commissioners, if supported by substantial evidence, shall be accepted by the court as conclusive, and an objection to a decision of the political subdivision or its administrative agency may not be considered by the court unless such objection was raised in the underlying proceeding.

If airport zoning regulations adopted are held by a court to interfere with the use and enjoyment of a particular structure or parcel of land, or to be so onerous in their application to such a structure or parcel of land, as to constitute a taking or deprivation of that property in violation of the State Constitution or the Constitution of the United States, such holding shall not affect the application of such regulations to other structures and parcels of land, or such regulations as are not involved in the particular decision.

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A judicial appeal to any court may not be permitted until the appellant has exhausted all its remedies through application for local government permits, exceptions, and appeals.

Section 14. – Enforcement and Remedies

In the event a person violates airport zoning regulations, the County Administrative

Official will provide a citation to the property owner indicating the nature of the violation and

the course of action to remedy the violation. Violation of airport zoning regulations is a

misdemeanor of the second degree. Nothing contained in this article shall be construed to

Section 15. – Conflicting Regulations

limitation or requirement shall govern.

the validity of the remaining portions of this ordinance.

unincorporated area of Hernando County.

prevent Hernando County from enforcing its code or ordinances, including this article, by any

other means allowed or permitted by law, including, but not limited to, proceedings to enjoin

continuation or maintenance of any condition prohibited by this article upon such terms and

with such notice as the code enforcement department and the court may determine to be

In addition, the Board of County Commissioners may institute in any court of competent

jurisdiction an action to prevent, restrain, correct, or abate any violation of these regulations or of any order or ruling made in connection with their administration or enforcement, and the

court shall adjudge to the County such relief, by way of injunction, mandatory or otherwise,

as may be proper under all the facts and circumstances of the case in order to fully effectuate

In the event of conflict between airport zoning regulations adopted under this ordinance

and any other regulations or ordinances applicable to the same area, whether the conflict be

with respect to the height of structures or vegetation, or the use of land, the more stringent

SECTION II. APPLICABILITY. This Ordinance shall be applicable throughout the

SECTION III. SEVERABILITY. It is declared to be the intent of the Board of County Commissioners that if any section, subsection, clause, sentence, phrase, or provision of this

ordinance is for any reason held unconstitutional or invalid, the invalidity thereof shall not affect

SECTION IV. CONFLICTING PROVISIONS. Special acts of the Florida Legislature applicable only to unincorporated areas of Hernando County, Hernando County ordinances,

County resolutions, or parts thereof, in conflict with this ordinance are hereby superseded by this

ordinance to the extent of such conflict except for ordinances concerning either adoption or

the purposes of these regulations adopted and orders and rulings made pursuant thereto.

applicable.

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SECTION V. FILING WITH THE DEPARTMENT OF STATE. The clerk shall be and is hereby directed forthwith to send a certified copy of this ordinance or electronically transmit the

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amendment of the Comprehensive Plan, pursuant to Chapter 163, part II, Florida Statutes.

ordinance by email to the Bureau of Administrative Code, Department of State, R.A. Gray Bldg., 1 Room 101, 500 S. Bronough Street, Tallahassee, FL 32399-0250. 2 3 4 SECTION VI. INCLUSION IN CODE. It is the intention of the Board of County Commissioners of Hernando County, Florida, and it is hereby provided, that the provisions of this 5 Ordinance shall become and be made a part of the Code of Ordinances of Hernando County, 6 Florida. To this end, any section or subsection of this Ordinance may be renumbered or re-lettered 7 to accomplish such intention, and the word "ordinance" may be changed to "section, "article," or 8 9 other appropriate designation. 10 SECTION VII. EFFECTIVE DATE. This ordinance shall take effect immediately upon 11 receipt of official acknowledgment from the Office of the Secretary of State of Florida that this 12 ordinance has been filed with said office. 13 14 DULY PASSED AND ADOPTED IN REGULAR SESSION THIS 28th DAY OF 15 16 , 2018. 17 BOARD OF COUNTY COMMISSIONERS 18 HERNANDO COUNTY, FLORIDA 19 20 21 NALD C. BARBEE JR, CLERKOUNTY COLOSTEVE CHAMPION, CHAIRMAN 22 23 (SEAL) 24 25 Approved as to Form and 26 Legal Sufficiency 27 28 29